

# Chicago Sales Tax Securitization Corporation, Illinois

## New Issue Report

### Ratings

#### New Issue

\$550,850,000 Sales Tax  
Securitization Bonds,  
Series 2019A (Taxable)

AAA

#### Outstanding Debt

Sales Tax Securitization Bonds  
Sales Tax Securitization Bonds  
(Taxable)

AAA

AAA

### Rating Outlook

Stable

### New Issue Summary

**Sale Date:** Week of Jan. 14 via negotiation.

**Series:** \$550,850,000 Sales Tax Securitization Bonds, Series 2019A (Taxable).

**Purpose:** To refund certain of Chicago's (the city) general obligation (GO) bonds.

**Security:** First lien on the state-collected portion of the city's home rule sales and use taxes and the local share of the statewide sales and use taxes, net of an administrative fee imposed by the state.

### Analytical Conclusion

The bankruptcy-remote, statutorily defined nature of the issuer and a bond structure involving a perfected first lien security interest in the sales tax revenues are key credit strengths that lead Fitch Ratings to consider the corporation's credit quality as distinct from the city of Chicago (Issuer Default Rating [IDR] of BBB-/Stable).

### Key Rating Drivers

**Solid Growth Prospects:** Sales tax revenues have grown at a solid rate above the rate of inflation and have kept pace with U.S. GDP growth. While areawide tax increases may pressure revenue stream growth in the near term, Fitch expects solid growth over the medium to long term.

**Superior Financial Resilience:** The revenue stream is highly resilient to anticipated declines in an economic downturn scenario and able to tolerate a 71% decline before reaching 1.0x coverage of maximum allowable leverage.

**Sound Economic Resource Base:** Chicago serves as the economic and cultural center for the Midwestern region of the U.S. Socioeconomic indicators are mixed with elevated individual poverty rates but above-average per capita income levels and strong educational attainment levels.

### Rating Sensitivities

**Material Decline in Coverage:** Fitch's dedicated tax analysis demonstrates that the bond structure, including a conservative additional bonds test, provides for superior financial resilience relative to revenue declines envisioned in a normal economic downturn as well as the largest historical decline. While not expected, severe declines of a scale beyond Fitch's expectations could pressure the rating.

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**Rating History  
(Securitization Bonds)**

Rating	Action	Outlook/ Watch	Date
AAA	Affirmed	Stable	10/10/18
AAA	Assigned	Stable	11/2/17

**Credit Profile**

**Economic Resource Base**

Chicago acts as the economic engine for the Midwestern region of the U.S. The city's population totaled 2.7 million in 2017, up 1% from the 2010 census, and accounts for 21% of the state's population. The city's residents have abundant employment opportunities within this deep and diverse regional economy. The city also benefits from an extensive infrastructure network, including a vast rail system, which supports continued growth. The employment base is represented by all major sectors, with concentrations in the wholesale trade, professional and business services and financial sectors. Socioeconomic indicators are mixed, as is typical for an urbanized area, with above-average per-capita income and educational levels but also elevated individual poverty rates.

**Strong Legal Framework**

The 'AAA' rating is based on the very strong legal structure, which supports a true sale of the revenues and, in Fitch's opinion, insulates bondholders from any operating risk of the city of Chicago. As the structure is a securitization specifically authorized by state law, the rating is not limited by the city's 'BBB-' IDR.

The city has sold all right, title and interest in the pledged revenues to the corporation, a limited purpose entity. The state directs all pledged sales tax revenues to the trustee for the benefit of corporation bondholders and the residual flows to the city for any lawful purpose.

Pledged revenues include the portions of the city's home rule sales taxes that are collected by the state as well as its local share of state sales taxes, some of which are subject to state appropriation. Fitch excludes the taxes that are subject to appropriation in its analysis because their value is limited to one notch below the state's 'BBB' IDR, while recognizing that the 4.0x additional bonds test includes all pledged revenues, including those subject to appropriation.

The pledged home rule sales and use taxes comprise three separate taxes: a 1.25% Home Rule Municipal Retailers' Occupation Tax on most non-titled tangible personal property; a 1.25% Home Rule Municipal Service Occupation Tax on tangible personal property purchased from a service provider; and a 1.25% Home Rule Municipal Use Tax on Titled Personal Property. There is no legal limit on the rate the city may impose for these taxes. Some of the pledged revenues collected by the state are net of a 2% administrative fee imposed by the state.

The pledged local share sales tax revenues comprise four separate taxes: the Illinois Retailers' Occupation Tax (city portion is currently equivalent to 1% of sales within the city); the Illinois Service Occupation Tax (city portion is currently equivalent to 1% of sales within the city); the Illinois Use Tax (city receives 4% of net receipts of a 6.25% tax on most non-titled personal property purchased outside of the state and 20% of a statewide 1% tax on grocery food, drugs and medical appliances purchased out of state); and the Illinois Service Use Tax (city receives 4% of net receipts of a

**Pledged Sales Tax Revenues**

(\$ Mil.)

	Tax	Fiscal 2017 Collections	Not Subject to Appropriation
Home Rule	Municipal Retailers' and Service Occupation Tax	256.2	256.2
	Municipal Use Tax on Titled Personal Property	36.8	36.8
Local Share	Illinois Retailers' and Service Occupation Tax	283.8	283.8
	Illinois Use and Service Use Tax	84.8	—
	<b>Total</b>	<b>661.6</b>	<b>576.8</b>

Source: Sales Tax Securitization Corp.

**Related Research**

[Fitch Rates Sales Tax Securitization Corporation, IL's \\$550.9MM Sales Tax Securitization Bonds 'AAA' \(December 2018\)](#)

[What Investors Want to Know: Chicago Sales Tax Securitization \(November 2017\)](#)

**Related Criteria**

[U.S. Public Finance Tax-Supported Rating Criteria \(April 2018\)](#)

statewide 6.25% tax on most tangible personal property purchased from a service provider and 20% of a statewide 1% tax on grocery food, drugs and medical appliances purchased from a service provider).

Any changes to the tax rates or allocation of local share sales tax revenues would require action by the Illinois General Assembly. The Illinois Use Tax and Illinois Service Use Tax are both subject to appropriation by the Illinois General Assembly and together represent about 12% of pledged revenues; the Illinois Retailers' Occupation Tax and the Illinois Service Occupation Tax are not subject to appropriation.

The authorizing act assures that the state "will not limit or alter the basis on which transferred receipts are to be paid to the issuing entity as provided in this Article, or the use of such funds, so as to impair the terms of any such contract."

### **Pledged Revenue Growth Prospects**

Pledged revenues have grown at a solid rate, with a 10-year CAGR around the same as growth in U.S. GDP. The city's sales tax rates have been very stable, with the most recent rate increase recorded in 2005. Several overlapping units of government also levy sales taxes.

A sales tax increase by Cook County may have affected demand and contributed to a slowdown in the city's receipts in 2016, and an imposition of state fees may have affected 2017 results. Year to date 2018 collections of pledged revenues are 3.6% ahead of 2017, as of Sept. 30. The state began extending its use tax to online sales on Oct. 1 as a result of the U.S. Supreme Court's South Dakota v. Wayfair, Inc. decision allowing such collections.

### **Revenue Stream Sensitivity and Resilience**

To evaluate the sensitivity of the dedicated revenue stream to cyclical decline, Fitch considers both revenue sensitivity results (using a 1% decline in national GDP scenario) and the largest decline in revenues over the period covered by the revenue sensitivity analysis. Based on the historical performance of pledged sales tax revenues, net of those subject to appropriation that are excluded from the analysis, the Fitch Analytical Sensitivity Tool (FAST) generates a moderate 3.6% scenario decline. The largest cumulative decline was an 11.2% decrease between 2007 and 2009.

Assuming the revenue stream is leveraged to the maximum amount allowed under the 4.0x additional bonds test, non-appropriated pledged revenues could withstand a 71% decline before they were insufficient to fully cover debt service. This is 6.3x the largest actual historical cumulative decline, or 19.7x the recessionary impact estimated in the FAST scenario. Recent and potential future tax rate increases by Chicago-area governments could negatively affect demand and, thus, the pledged sales tax receipts; even so, Fitch believes sales tax revenue performance will benefit from economic growth and inflation and continue to support superior financial resilience.

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